



Why Multidimensional (MD) Poverty Measures?

Sabina Alkire, Oxford 2014



"Human lives are battered and diminished in all kinds of different ways."

Amartya Sen

UNDP's *Million Voices*: 'The clear message is: Eradicating poverty and hunger, achieving gender equality, and improving health and education services remain foremost in people's priorities.'

Helen Clark, 23 Sept 2013



What is Poverty? Who is poor?

- "you can't think of the future because you can only see how to survive in the present" (Urban youth, Ecuador)
- "When food becomes scarce, we only eat once a day to allow our children and husbands to eat three times a day" (Philippino Women)
- "Those without money have to wait" (Bangladesh)
- "Our parents did not go to school and so we are poor today. Education can change this." (Youth, Nigeria)
- "I am afraid that they might kill my son for something as irrelevant as a snack." (Brazilian woman).

Voices of the Poor: Can Anyone Hear Us?



Why MD Poverty?

This session will briefly introduce some of the reasons that multidimensional measures of poverty (and well-being) are on the upswing.

In addition to **moral or ethical** motivations, they can be divided into three types:

- 1. Technical they can be constructed
- 2. Empirical they add information and value
- 3. Policy they meet policy demands



We can:

Technical

- 1) Data availability
- 2) Computational and Methodological developments

We need to:

Empirical

- 3) Monetary and Non-Monetary Household Deprivation Levels
- 4) Income poverty trends
- 5) Associations across non-monetary deprivations
- 6) Economic Growth and Non-income Deprivations

We are willing to:

Policy

- 7) National and international policy 'demand'
- 8) Political space for new metrics



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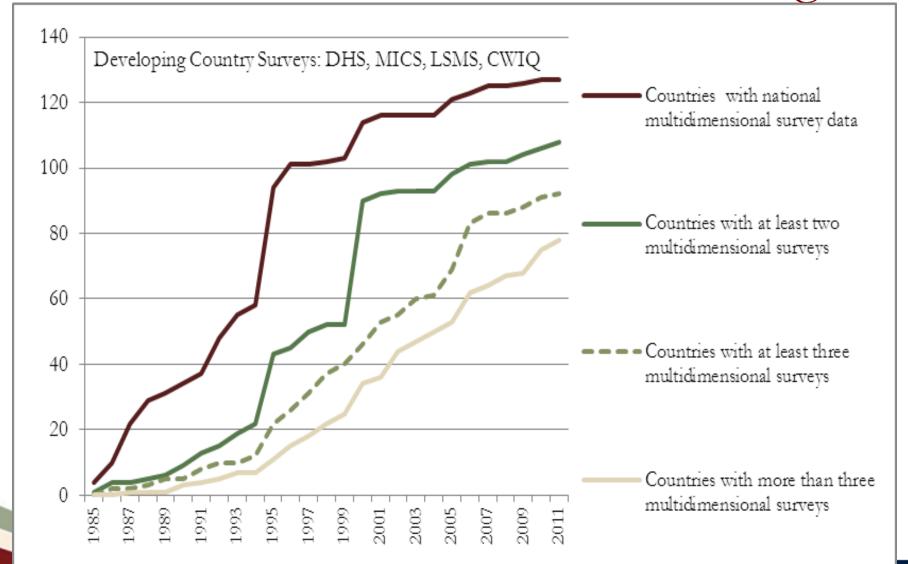


1. Relevant Data are Increasing

- Since 1985, the multi-topic household survey data has increased in frequency and coverage
- Similarly significant increases have occurred with income and expenditure data, censusus
- Other data sources can sometimes be merged
- Technology now exists to process and analyse these data immediately



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2. Computational and methodological developments

Increases of data availability together with increased computational power have led to the generation of new indices

- HDI, IHDI, Canada Index of Well-being, etc.
- Doing Business Index,
- Good Governance,
- Global Peace Index & related,
- SIGI & other gender-related
- CDI Index
- Social Protection, Global Hunger,



2. Computational and methodological developments

The appealing axiomatic properties of new methodologies have created new possibilities as well – for poverty but also other indices

Over 50 published articles cite the AF methodology at present.

Applications of AF go beyond poverty and also include energy, resilience, time use, well-being, empowerment, and so on.

The first example: the GNH index of Bhutan is based on (1-M0).







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3. Income poverty is not a proxy for key non-income deprivations

Katzman (1989) found that 13% of households in Montevideo, Uruguay, were income poor but did not experience unsatisfied basic needs, whereas 7.5% were in the opposite case.

Ruggeri Laderchi (1997) concluded on the basis of Chilean data that 'income in itself is not...conveying all of the information of interest if the aim is to provide a comprehensive picture of poverty'.

See also Klasen 2008





3. Income poverty is not a proxy for key non-income deprivations

Table 5. Lack of overlaps between monetary and CA poverty

		Education		Nutrition/health		
Capability poverty measured as	I (omission)	Children	Adults	Children	Adults	
% of CA poor not in	India	43	60	53	63	
monetary poverty:	Peru	32	37	21	55	
% of monetary poor	India	65	38	53	91	
not CA poor:	Peru	93	73	66	94	
II ('malmainn)						

Source: Franco et al. (2002).

Ruggieri Laderchi Saith and Stewart 2003. 'Does It Matter That We Don't Agree on the Definition of Poverty? A Comparison of Four Approaches', Oxford Development Studies 31(3): 243-74



3. Income poverty does not closely proxy material deprivations in Europe

Table 6 Distribution across combined income poverty and deprivation persistence variable by country

	Neither persistently income poor nor deprived	Persistently income poor only	Persistently deprived only	Persistently income poor and deprived
Denmark	82.8	6.9	8.9	1.4
The Netherlands	78.8	7.1	7.3	6.8
Belgium	73.0	9.3	8.8	8.9
France	70.8	11.6	8.5	9.0
Ireland	64.8	11.4	9.7	14.0
Italy	68.8	9.2	11.3	10.7
Greece	68.8	11.2	9.9	10.1
Spain	72.7	9.2	8.7	9.4
Portugal	64.5	12.0	11.3	12.2
All	70.7	10.4	9.2	9.7

Source: Whelan Layte Maitre 2004 Understanding the Mismatch between Income Poverty & Deprivation

See Nolan and Whelan 2011 *Poverty and Deprivation in Europe* for a review of empirical studies across Europe.



3. Income poverty does not closely proxy material deprivations in Europe

In Europe, while 20% of people are persistently income poor, and 20% are persistently materially deprived, ONLY 10% of people are BOTH persistently income poor and materially deprived.

This observation motivated the move in Europe to a multidimensional poverty measure EU 2020. Income doesn't tell the full story – even of material deprivation in industrial economies

ne poverty and deprivation persistence variable by country

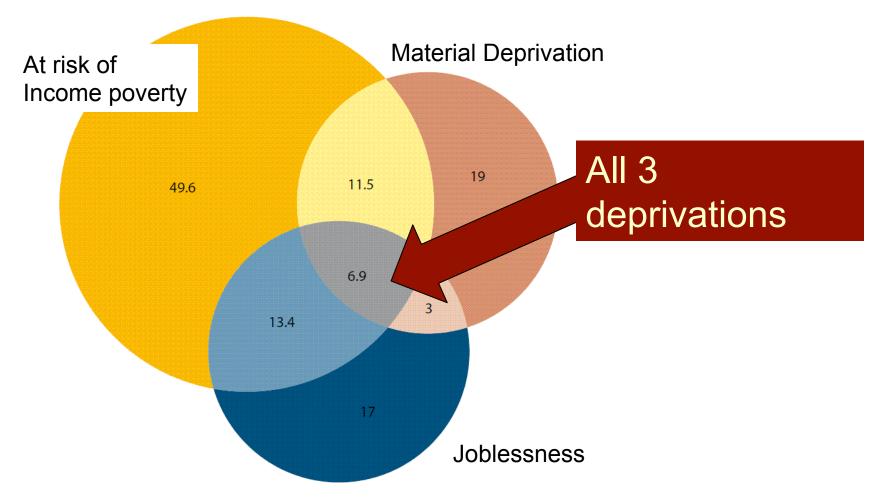
tently nor	Persistently income poor only	Persistently deprived only	Persistently income poor and deprived
	6.9	8.9	1.4
	7.1	7.3	6.8
	9.3	8.8	8.9
	11.6	8.5	9.0
	11.4	9.7	14.0
	9.2	11.3	10.7
	11.2	9.9	10.1
	9.2	8.7	9.4
	12.0	11.3	12.2
	10.4	9.2	9.7

Source: Whelan Layte Maitre 2004 Understanding the Mismatch between Income Poverty & Deprivation

See also: Nolan and Whelan 2011



Europe 2020: Multidimensional Poverty



Atkinson, A. B., E. Marlier, F. Monatigne, and A. Reinstadler (2010) 'Income poverty and income inequality', in *Income and Living Conditions in Europe*, Atkinson and Marlier (eds), Eurostat.

3. Monetary poverty: important yet incomplete

Other issues:

- does not show how people are poor
- non-sampling measurement error (accuracy)
- time and cost of survey (data collection)
- comparability (rural-urban, international)



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4. xxx

François Bourguignon, Agnès Bénassy-Quéré, Stefan Dercon, Antonio Estache, Jan Willem Gunning, Ravi Kanbur, Stephan Klasen, Simon Maxwell, Jean-Philippe Platteau, Amedeo Spadaro (2010) 'Millennium Development Goals: An Assessment', in R. Kanbur and M. Spencer (eds.), Equity and Growth in a Globalizing World. World Bank, ch. 2.

A 2010 chapter by the above authors that reviewed trends in different MDGs 1990-2006 found that the trends of \$1/day poverty did not match trends in other MDGs:





Figure 2.3 Heterogeneity across MDGs

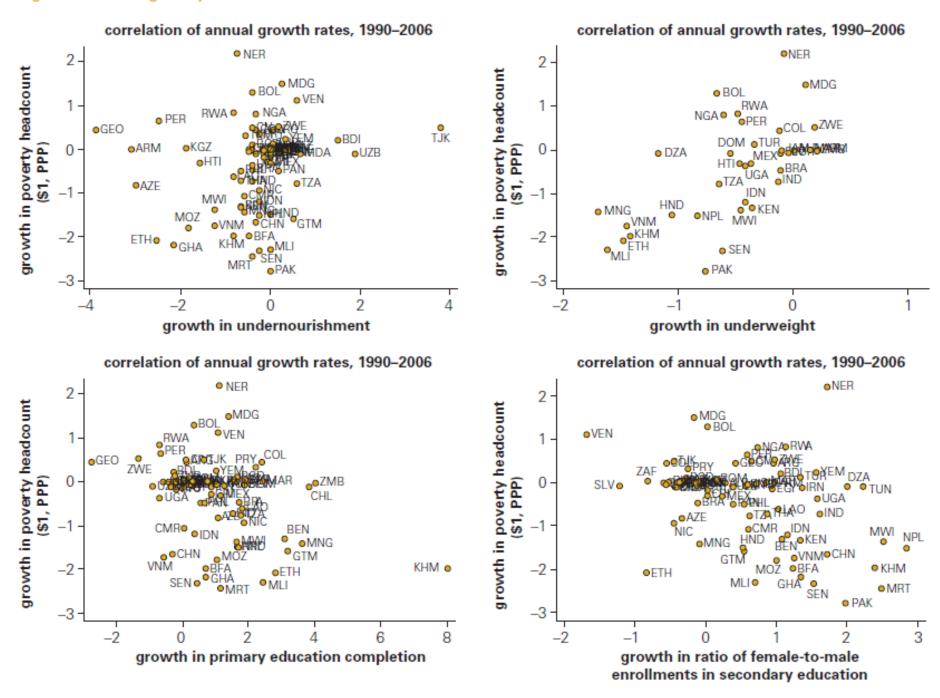
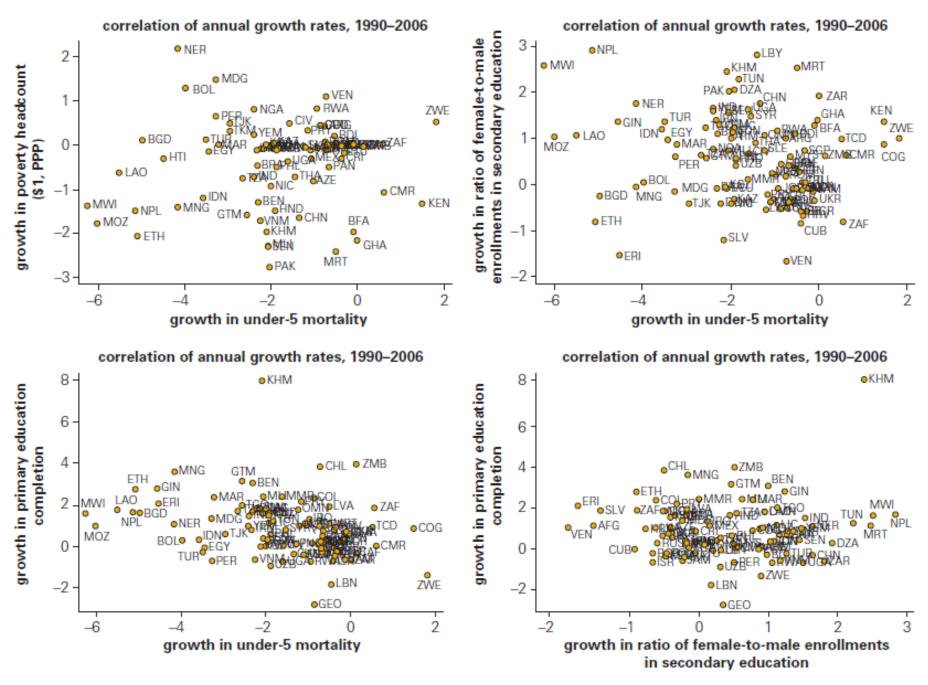
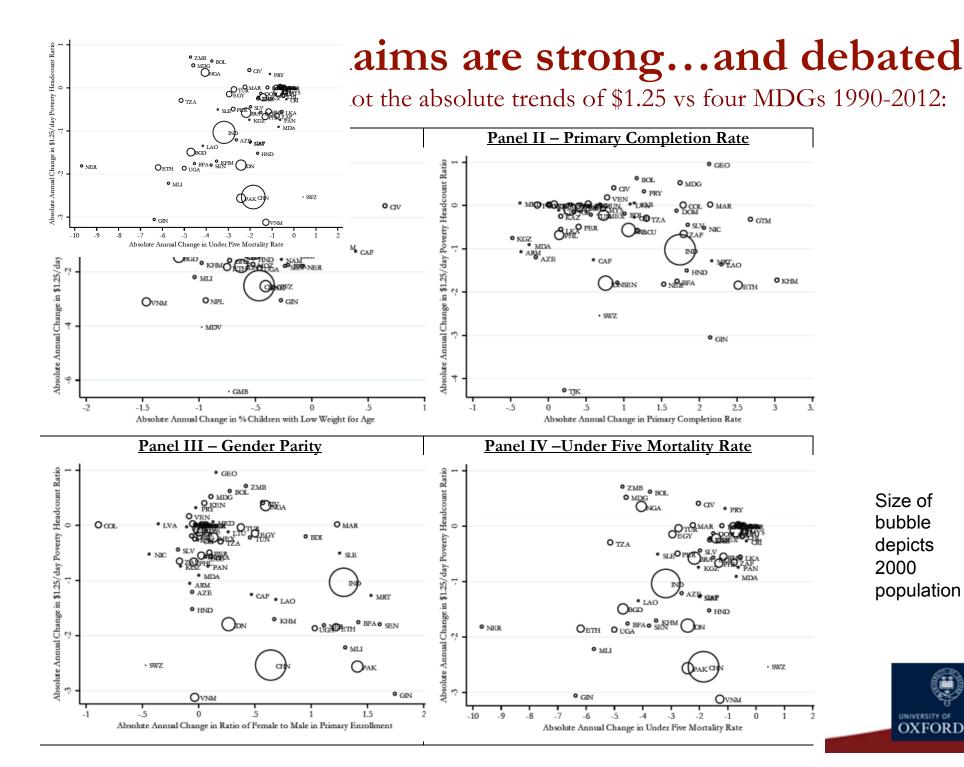


Figure 2.3 (continued)



Source: Survey means from POVCAL.



Size of bubble depicts 2000 population



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5. Associations across indicators

Can we just choose a non-income indicator as a proxy of the main social deprivations? (*empirical question*)



India NFHS data 2005-6, MPI set

% of people living in a hh where a child has died: 25.7%

% of people living in a hh where no one has 5 yrs schooling: 18.2%

Are they mostly the same people?

Less than one-third of the time.

Anyone has 5 yrs of schooling	Child m	Total	
	Non-depr	Deprived	
Non-deprived	61.8	12.5	74.3
Deprived	20.0	5.8	25.7
Total:	81.8	18.2	100

India NFHS data 2005-6, MPI set

Another example: mortality and school attendance

Percentage of people living in a hh where a child has died: 25.7%

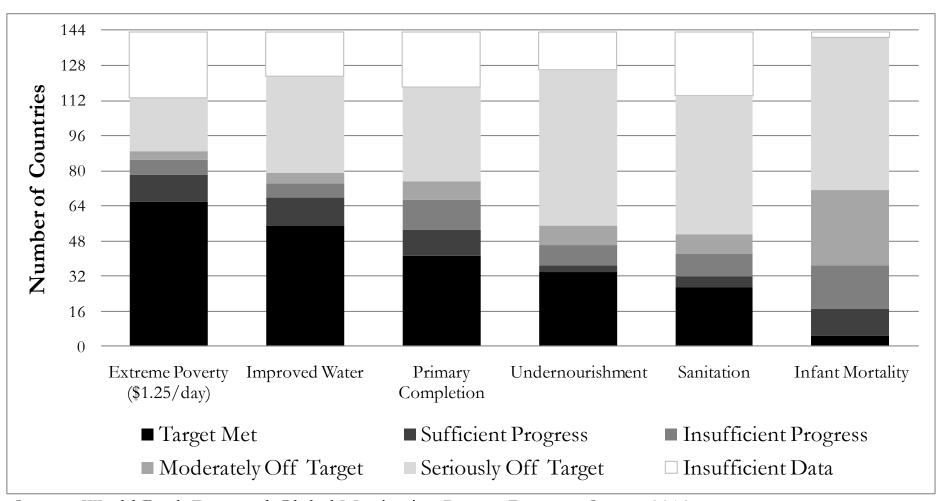
Percentage of people living in a hh where a child is not attending school: 21.2%

Are they mostly the same people?

Less than 40% of the time.

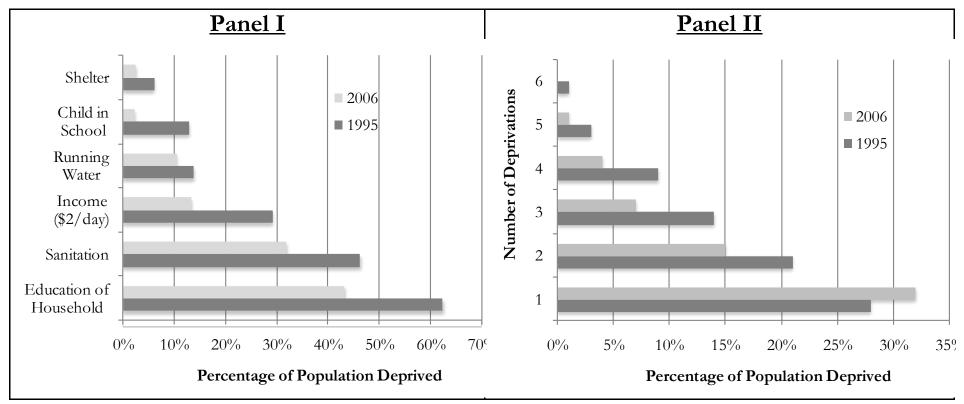
Child mortality	School A	Total	
	Non-depr	Deprived	
Non-depr	61.2	13.0	74.2
Deprived	17.6	8.1	25.7
Total	78.8	21.1	100

Fig 1.2 – Trends in MDGs vary by indicator



Source: World Bank Data and Global Monitoring Report Progress Status, 2013

Fig 1.3 – The Importance of Understanding Joint Distribution of Deprivations in Brazil



Source: Battiston et al. (2013)





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6. **Growth? Claims are strong** 2008 Growth Commission

"Growth is not an end in itself. But it makes it possible to achieve other important objectives of individuals and societies. It can spare people en masse from poverty and drudgery. Nothing else ever has."



6. Growth Commission

The Growth Commission 2008 generated a nuanced set of observations on sustained economic growth based on case studies of countries that had 7% growth for over 25 years.

Yet alongside great gains, after 25 years of growth:

- In **Indonesia**, 28% of children under five were still underweight and 42% were stunted
- In **Botswana**, 30% of the population were malnourished, and the HDI rank was 70 places below the GDP rank.
- In Oman, women earned less than 20% of male earnings.

Yet some other countries with lower growth had made greater progress in social indicators.





6. Growth? Claims are strong...and debated

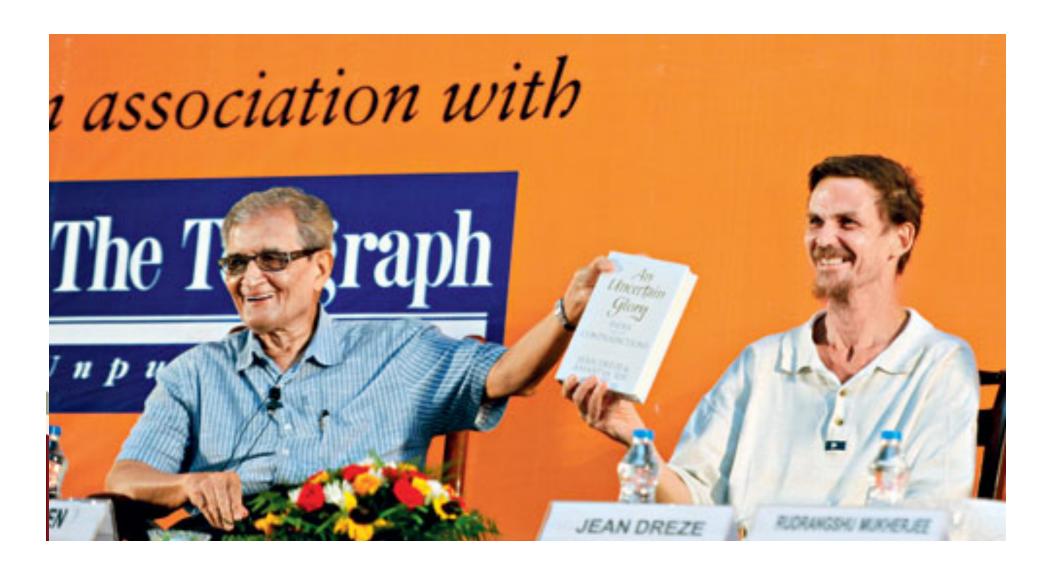
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'The correlation between growth in GDP per capita and improvements in non-income MDGs is practically zero, . . . [thereby confirming] the lack of a relationship between those indicators and poverty reduction. Because it would be hard to believe that information on nonincome MDGs is so badly affected by measurement error that it is pure noise, this lack of a relationship reflects some relative independence among policy instruments governing progress in the various MDGs. Furthermore, it highlights substantive differences in country policies and circumstances that may affect the relationship between these policies. This interesting finding suggests that economic growth is not sufficient per se to generate progress in nonincome MDGs. Sectoral policies and other factors or circumstances presumably matter as much as growth.



6. Dreze and Sen: An Uncertain Glory

India: strong economic growth since 1980s.



6. Economic Growth and Non-income Deprivations

Table 1.1 Comparison of India's Performance with Bangladesh and Nepal

	Year	India	Bangladesh	Nepal
	1990	1,193	741	716
GDP per capita (PPP, constant 2005 international \$)	2011	3,203	1,569	1,106
	Growth (p.a.)	0.7%	0.5%	0.3%
	1990	114	139	135
Under-5 Mortality Rate	2011	61	46	48
	Change	<i>-53</i>	-93	-87
	1990	600	800	770
Maternal Mortality Ratio	2010	200	240	170
	Change	-400	<i>-560</i>	-600
	1990	59	64	44
Infant Immunization (DPT) (%)	2011	72	96	92
	Change	13	32	48
	1990	49	38	33
Female Literacy Rate, Age 15-24 Years (%)	2010	74	78	78
	Ch ang e	25	40	45

Source: Drèze and Sen (2013) and World Bank Data Online accessed at http://data.worldbank.org/indicator



6. Income & AF MPIs

But if we put non-income deprivations all together in an MPI (that reflects joint distribution of deprivations), perhaps they follow monetary poverty levels or trends. Do they? (empirical question)



6. Income & non-AF measures:

Klasen 2000: Poverty & deprivation in South Africa

TABLE 10

Overlap and Differences Between Poor and Deprived Populations

	Both	Poor, not deprived	Deprived, not poor	Neither
Poor/Deprived, % Poor/Deprived,	44.2	8.7	8.7	38.4
Numbers (m.) Poorest/Most Deprived, % Poorest/Most Deprived,	20.3	8.6	3.3 8.8	14.6 62.4
Numbers (m.)	77	3.2	3.3	23.7

Convergence and Divergence of Incidence of Poorest/Most Deprived by Population Groups (figures in parentheses sum to 100% in each column category such as race, the other figures sum to 100% in each row)



6. Income & AF MPIs

Cross Tabs of Multidimensional and Monetary Poverty with matching headcounts.

Recall: MPI indicators are differently defined, and their definition will affect cross-tabs.

Income would accurately identify multidimensionally poor people 20% to 65% of the time, depending on country, design, and level of MPI.

Note: work in progress

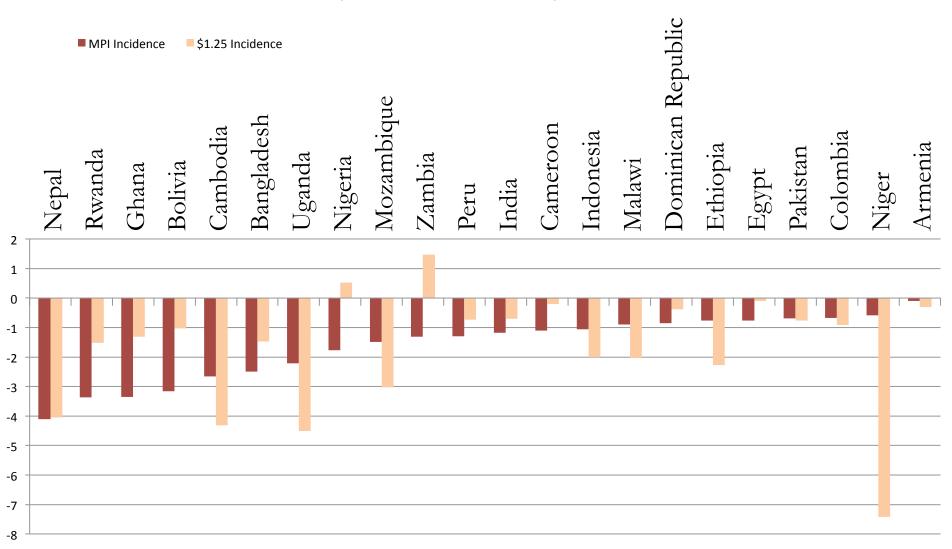
Venezuela	16.8%	3.4%	20.2%	8.4%	2.0%	23.8%
South Africa	11.0%	3.0%	27.3%	34.0%	19.0%	55.9%
India	43.4%	14.3%	32.9%			
Vietnam	16.7%	5.7%	34.1%			
Mexico	26.6%	10.4%	39.2%	74.9%	49.2%	65.7%
Indonesia	16.5%	7.1%	43.0%	31.8%	18.4%	57.9%
Nepal	24.9%	12.2%	49.1%	41.7%	27.0%	64.7%



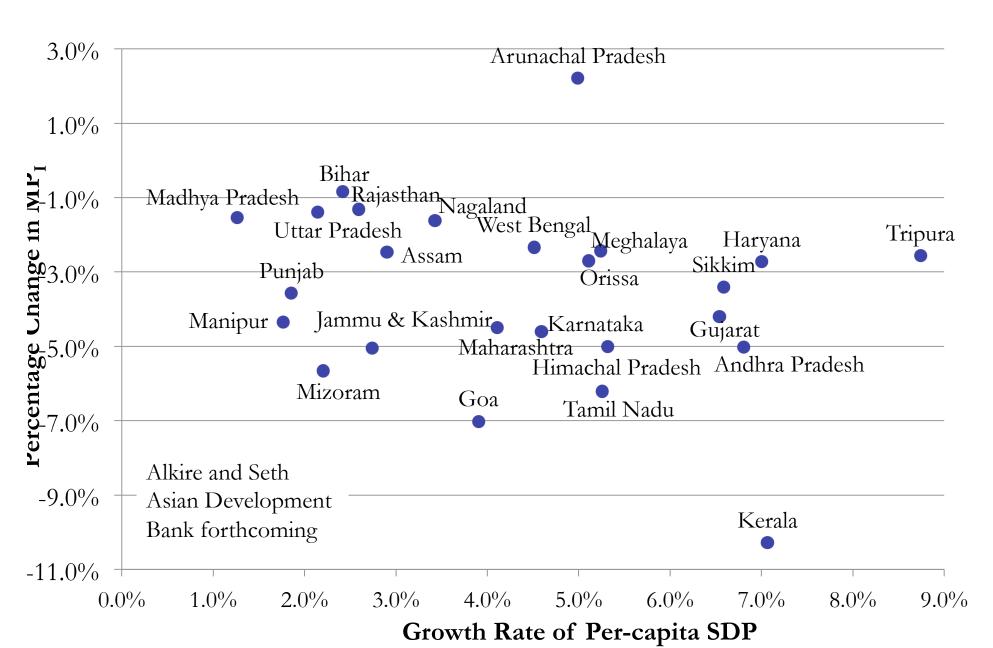
6. Income & AF MPIs

\$1.25/poverty and MPI do not trend together

(Alkire Roche Vaz 2014)



6. Income & AF MPIs: Does Growth reduce MPI



6. Conclusions:

Income does not strongly proxy MPI

Change in MPI vs Income vary

Growth and MPI reductions vary

MPI usually adds new information





Why the new emphasis on measurement?

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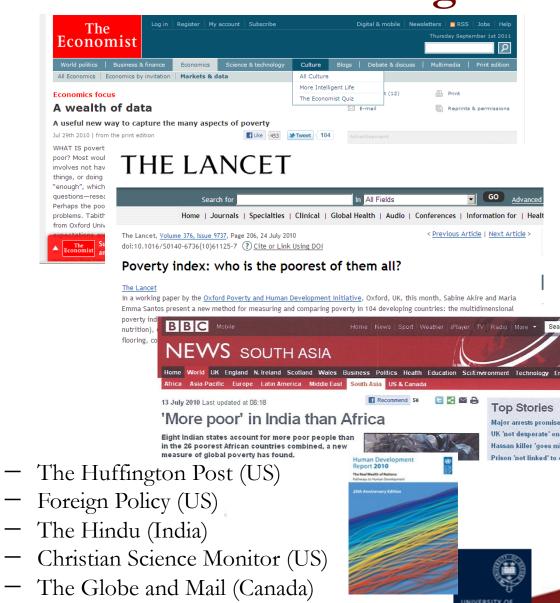
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60+ countries - including:

- The New York Times (US)
- TIME Magazine (US)
- Xinhua (China)
- Al Jazeera (Qatar)
- The Hindu (India)
- Dawn (Pakistan)
- BBC (UK)
- The Daily Nation (Kenya)
- Agence France Presse (France)
- The Wall Street Journal (US)
- The Economist (UK)
- The Cape Times (South Africa)
- The Australian (Australia)
- The Guardian (UK)
- The Financial Times(UK)
- Radio Netherlands

MPI Media Coverage



The Times of India (India)



The Global Multidimensional Poverty Peer Network (Global MPPN)

launched 6 June 2013, Oxford



Angola, Bhutan, Brazil, Chile, China, Colombia, ECLAC, Ecuador, El Salvador, Dominican Republic, Germany, India, Iraq, Malaysia, Mexico, Morocco, Mozambique, Nigeria, OECD, the Organization of Caribbean States, OPHI, Peru, Philippines, SADC, and Vietnam

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8. Interest in AF Poverty measure

- 1. Birds-eye view can be unpacked
 - a. by region, ethnicity, rural/urban, etc.
 - b. by indicator, to show composition
 - c. by 'intensity' to show inequality among poor

2. Adds Value:

- a. focuses on the multiply deprived
- b. shows joint distribution of deprivation.
- 3. **Incentives** to reach the poorest of the poor
- 4. Flexible: you choose indicators/cutoffs/values
- 5. Robust to wide range of weights and cutoffs



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Thanks!